MINIMUM INCOME SCHEME REFORM IN LATVIA - QUO VADIS?

leva Jaunzeme
Head of Administration Ministry of Economics Republic of Latvia
(Former State Secretary Ministry of Welfare 2012 – 2016)

Social security system

STATE SOCIAL INSURANCE (social contributions based)

Partial income compensation as a result of social risk (sickness, loss of work, accident at work or occupational disease, preand postnatal period)



STATE SOCIAL BENEFITS (universal)

State monetary support for persons belonging to specific social groups which due to objective reasons have additional expenses or a person can not get income or is not entitled to receive compensation from the social insurance system

€ 154 million in 2013

MUNICIPAL SOCIAL ASSISTANCE

Material support to needy and low-income families (persons) to satisfy their basic needs and promote participation of able-bodied in the labour market

€ 47 million (means tested) in 2013

€ 20,5 million (without means test) in 2013

Aftermath of crisis – Latvia 2013

57.8 ths. families

with children are

needy (≈32% of all

families with

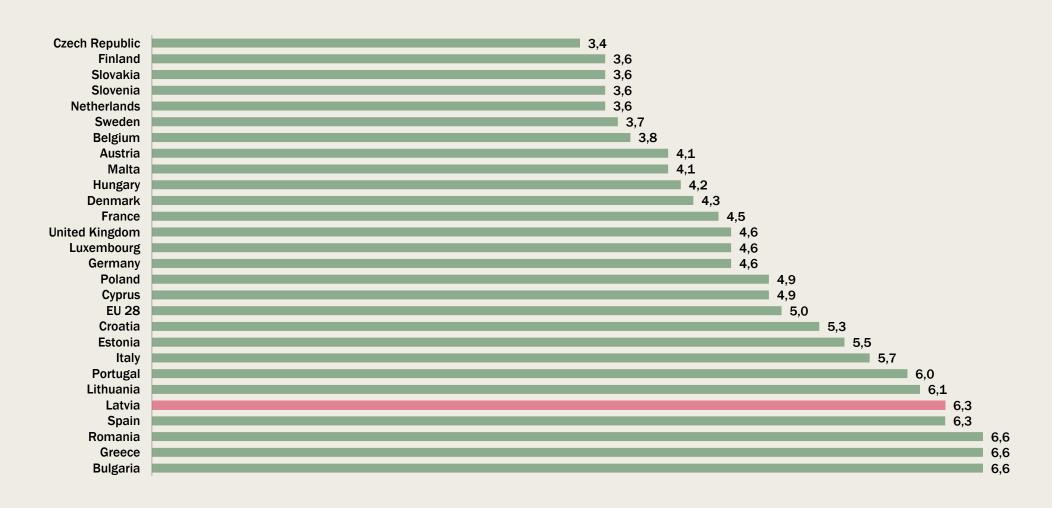
children)

70.5 ths. retired people or 12,3% of all pension recipients receive pensions up to 128 € per month

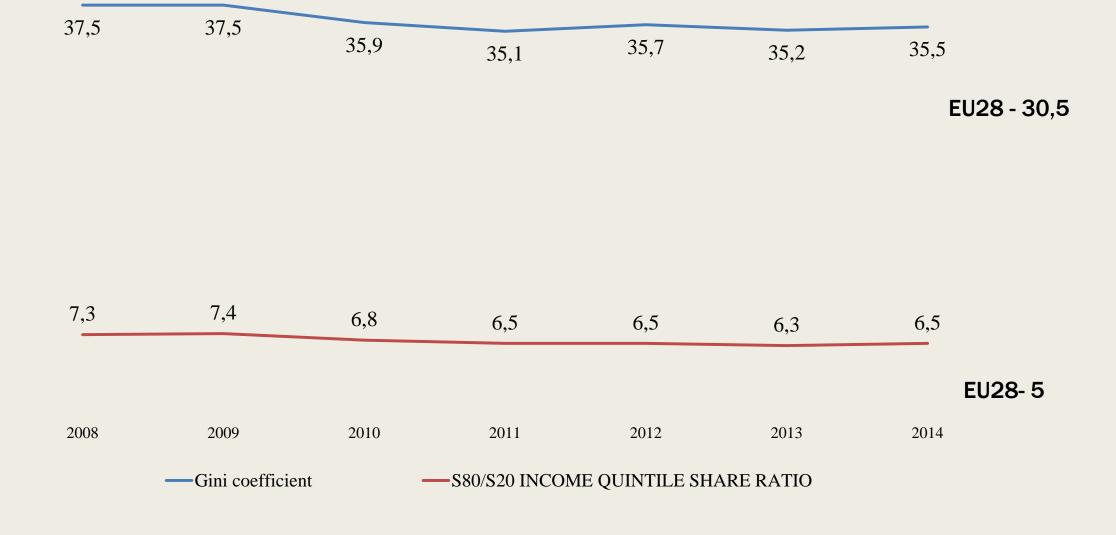
In Latvia there are 134.4 th. needy persons (families) or 6% of total number of population. For about a half (48%) or 64,4 ths. needy people (3.2% of all) income per month per person does not exceed 50 €/per month

20.1 ths. employed people are needy (2,8% from all employed)

S80/S20 income quintile ratio (2013)



Income inequality in Latvia



Preparation of reform

WB study «Latvia: Who is unemployed, economically inactive or needy?» Assessment of social security system

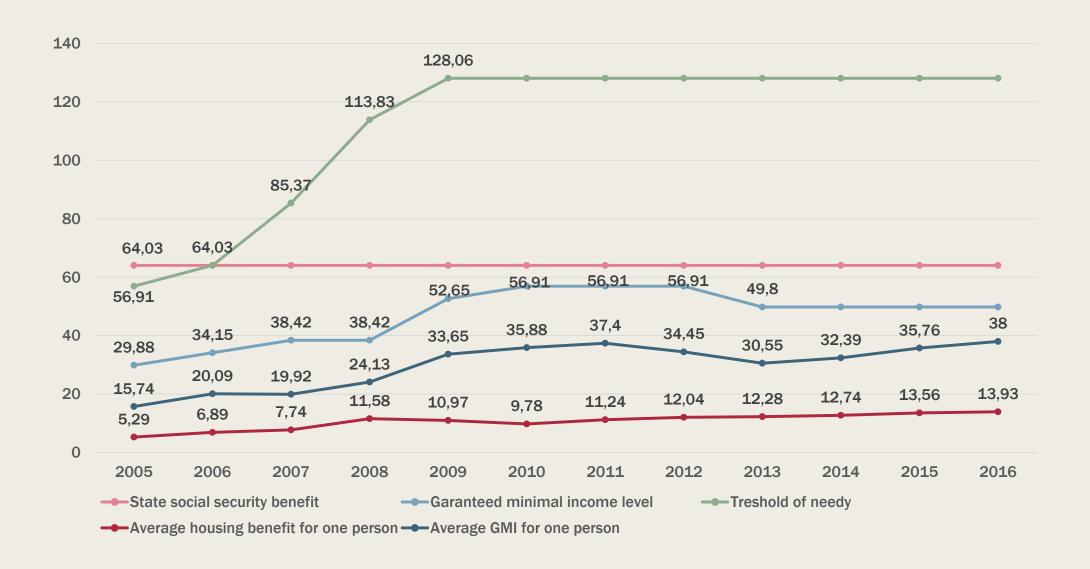
Ex-ante assessment on intended structural reforms in social assistance policy field (KPMG Baltics)

Social safety net strategy 2009-2012

Minimum income levels/poverty thresholds in Latvia (EUR, per month per person or equivalent consumer)

Level/threshold	Set in legal acts	Calculation methodology
Guaranteed minimum income (GMI) level (2016) (EUR 50)	Defined	No
Needy family / person income level (2016) (EUR 128)	Defined	No
Low-income person income level (different across municipalities) (2016) (EUR 128 - 360)	Defined	No
EU at-risk-of poverty threshold (2015) (EUR 291)	Not defined	Yes
Subsistence minimum (until December 31, 2013) (EUR 253)	Not defined	Yes

Conclusions in figures



Main conclusions

Current minimum income levels in force (GMI level, needy and low-income person level) are not tied to any socio-economic indicators	amount of minimum income levels not evidence based
	conditions for defining various minimum income levels are not transparent and stay unclear
State and municipal social transfers (benefits, pensions a.o.) are not enough targeted to the most in need	after receipt of the support needy people are still in a deep poverty and face high poverty risks
Taxation for low-income earners is heavy	low – income earners are subjected to the poverty risk and social assistance recipients are not motivated accept low paid jobs

Rational behind

Ultimate goal - establish

solidarity-based poverty and income inequality reduction system

Goal - set methodologically substantiated and socioeconomically adequate minimum income level which serve as reference point for all social security system (state social benefits, social insurance, social assistance).

In parallel, the minimum income level is meant to be used for tax system development in order to reduce tax wedge on law wage earners

Target groups

- **■** Low income earners
- People with very low or no income
- **■** Retired persons with minimum pension
- **■** Families with children
- Unemployed

Elaboration of reform

Concept paper on defining minimum income level 2014 Baltic International Centre for Economic policy Studies (BICEPSS) (2017) Feasibility study of Action plan for minimum income support Action plan for minimal income support 2017

Solution

■ determine minimum income level as 40 % of the median disposable income, adjusted to the equivalent customer with equivalence scale (1; 0.7; 0.7)

and

develop new complete minimum budget of goods and services for different types of households with reference to territorial dimension

Action plan for minimum income support

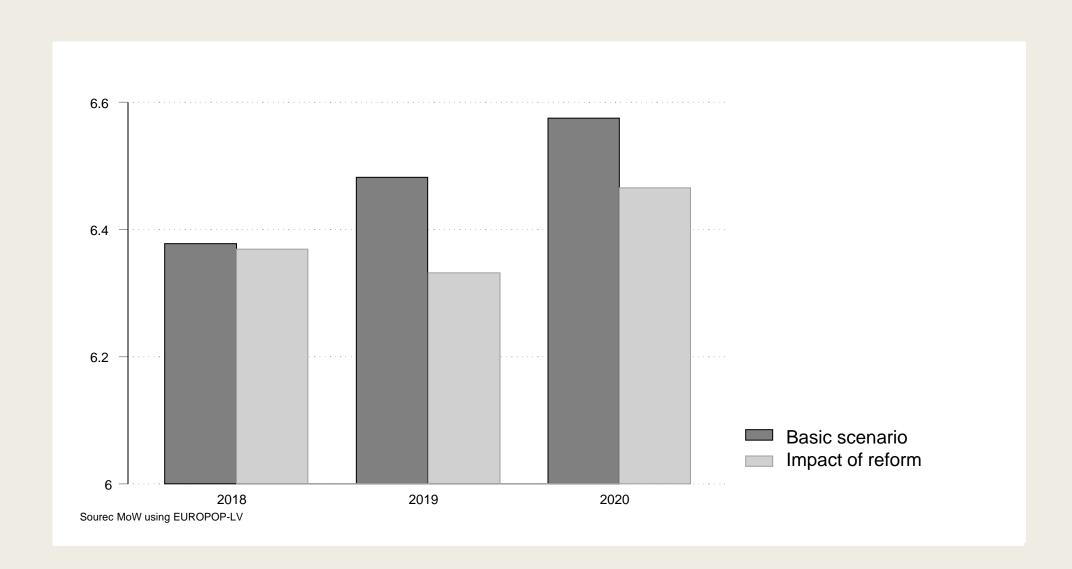
■ Revision of exisisting minimum income levels

 Harmonization of minimum income support system and the social assistance system

Action plan in figures



Impact on inequality S80/S20



Question for debate

Could reform on minimum income support be considered for temporary deviation from the Stability and Growth Pact for next 3-5 years?

Ieva Jaunzeme

Head of Administration

Ministry of Economics

Brīvības iela 55, Rīga, LV - 1519, Latvija

Tālrunis: +371 67013178

E-pasts: <u>ieva.jaunzeme@em.go</u>v.lv pasts@em.gov.lv

Twitter: @EM_gov_lv, @siltinam

Youtube http://www.youtube.com/ekonomikasministrija

Youtubehttp://www.youtube.com/siltinam

Facebook: http://www.facebook.com/atbalstsuznemejiem