

Under Threat: Rules-Based Fiscal Policy and How to Preserve It

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Key findings

- Rules-based fiscal policy is facing existential threats
- The usual culprit:
 - the impossible trinity of fiscal rules (simplicity, adaptability and enforceability)
- Solution: Lose enforcement
 - Use FTR
 - Enhance reputational effects through IFIs



Track record of fiscal rules

- Performance of EU rules:
 - Deficit: all compliant at the moment; deficits have come down in the EA/EU; deficits lower than in the US and Japan
 - Debt: majority of MSs compliant but divergences large; debt lower than in US or Japan
 - Structural balance: on average looks good but significant differences among MSs
 - Expenditures: expenditure growth has been reduced but unsure whether this can be credited to the rules
- A the same time number of national rules has been increasing



Role of fiscal rules

Main goals (IMF 2018):

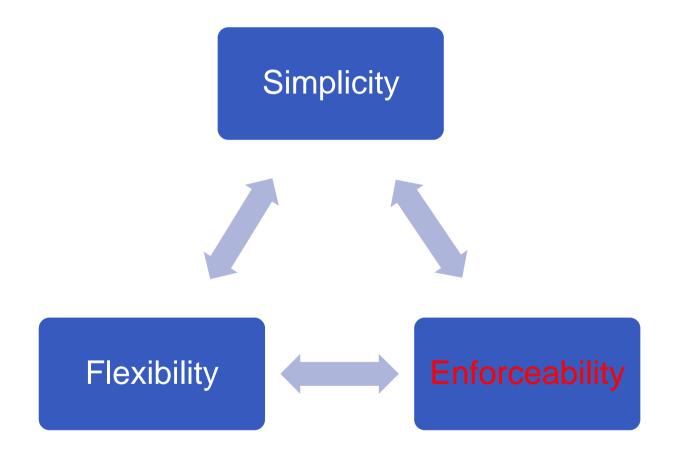
- Commit policymakers to fiscal sustainability
- Enhance transparency
- Signal to financial markets the course of fiscal policy

EU framework:

- SGP: "safeguarding sound government finances as a means of strengthening the conditions for price stability and for strong sustainable growth conducive to employment creation"
- Ex ante guidance
- Ex post checking of compliance



The impossible trinity of fiscal rules





Using Fiscal Taylor Rule

- No enforceable numerical rules but an indicative rule
 - Formally guide discretion in the short term
 - Promote debt sustainability in the long term

Positive:

- Single rule
- Anchoring to debt
- Based on nominal and structural balance

• Questions:

Benchmark only, use of output gap, the right degree of stabilisation...



Enhancing reputational effects by increasing the role of IFIs

- No formal commitment device
 - -> are reputational effects enough?
- Role of IFIs:
 - equal treatment
 - market reactions
 - design of rules vs. ownership
- "MTO a form of FTR"



Conclusions

Would not give up on fiscal rules yet!





Thank you!

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